INCEPTION REPORT

FINAL EVALUATION OF DISTRICT GOVERNANCE AND COMMUNITY DEVELOPMENT PROGRAM UNDER THE GOVERNMENT OF KHYBER PAKHTUNKHWA COMMUNITY DRIVEN LOCAL DEVELOPMENT POLICY

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ABSTRACT

The Government of Khyber Pakhtunkhwa's District Governance and Community Development Programme (*DGCD*) funded by European Union (EU), the *DGCD* is implemented in 211 union councils (or 821 village/neighborhood councils) of six districts of Malakand Division in the Khyber Pakhtunkhwa Province. The DGCD Programme builds on Khyber Pakhtunkhwa's Community-Driven Local Development Policy Framework to empower local communities to determine their development path. It also focuses on developing community identified and managed small-scale infrastructure projects for improved service delivery and enhanced livelihood opportunities in the region. The CDLD Policy Framework supports broader reform agenda of the government for achieving people-centered development, inclusive growth, and poverty reduction to rebuild trust between the State and citizens, and indirectly, curb militancy in the region.

In partnership with European Union, Sarhad Rural Support Programme (SRSP) is providing social mobilization support to Government of Khyber Pakhtunkhwa in implementation of the DGCD programme and facilitating demand side of governance by building inclusive and representative community-based organizations. These organizations actively participate in identification, implementation, management, and maintenance of infrastructure projects using public funds available under this programme. The overall objective of social mobilization programme of CDLD is to "To mobilize communities in Malakand Division to elicit and demand for improved service delivery, economic growth and local governance through promotion of community driven development in support of Government of Khyber Pakhtunkhwa policies". The specific objective is "To empower local communities through social mobilization and capacity development to access government funds using CDLD Framework for construction/rehabilitation of community physical infrastructures for

enhanced social cohesion, improved social services and integration with local governance structures"

BIOGRAPHICAL SKETCH

Ashfaq Ahmad is a graduate of Professional Masters in International Development from the department of Global Development at Cornell University. Ashfaq Ahmad has over twelve years' experience of the development sector in Pakistan working with different national NGOs under different international donors notably the UN, EU, DFID, The Asia Foundation and British Council. His latest assignment prior to joining Cornell University was working as Head Planning, Monitoring, Evaluation and Research Unit in a European Union and Government of Khyber Pakhtunkhwa funded 80 Million Euros Program called District Governance and Community Development. Currently he is pursuing his PhD in Evaluation Studies at College of Education and Human Development at University of Minnesota.

Dedicated to my beautiful family, my spouse Nousheen Ashfaq, my son Ayaan Ahmad khan and my daughter Senzala Ahmad Khan

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LIST OF ABBREVIATIONS

CBO Community based Organization

CDLD Community driven Local Development

DGCD District Governance and Community Development

EU European Union

GoKP Government of Khyber Pakhtunkhwa

GoP Government of Pakistan

KPK Khyber Pakhtunkhwa

NC Neighborhood Council

NWFP North West Frontier Province

PKR Pakistani Rupees

RSP Rural Support Program

SM Social Mobilization

SRSP Sarhad Rural Support Program

UC Union Council

VC Village Council

INTRODUCTION

The European Union (EU)- District Governance and Community Development (DGCD) Program under the Community Driven Local Development (CDLD) Policy is based on a concept that is relatively new if not unique in the development landscape of Pakistan. It is a first of its kind initiative by the Government of Khyber Pakhtunkhwa (GoKP) that involves communities in the development process to improve public service delivery. The interventions under CDLD Policy would contribute to bridging the gap between state and citizen, promoting inclusive growth and poverty reduction to rebuild the trust between the State and citizens, and indirectly, curb anti-state elements.

Sarhad Rural Support Programme (SRSP) is partnering with the European Union in a three-year program to provide social mobilization support to the Community Driven Local Development Policy of GoPK. The CDLD policy is premised on the belief that given the right policy environment and access to resources and information, ordinary citizens have the potential to prioritize their needs and to find and implement appropriate and sustainable solutions.

SRSP is extending Social Mobilization (SM) Support to Khyber Pakhtunkhwa's District Governance and Community Development Programme (DGCD) in 211 union councils (or 821 village/neighborhood councils) of six districts of Malakand Division including Chitral, Dir Lower, Dir Upper, Malakand, Shangla and Swat. The DGCD Programme builds on the Community-Driven Local Development Policy Framework to empower local communities to determine their development path, and resource small-scale community identified and managed infrastructure projects for improved service delivery and enhanced livelihood opportunities in the region. This framework supports the broader reform agenda of the government for achieving people-centered development, inclusive growth, and poverty reduction to rebuild the trust between the State and citizens, and indirectly, curb militancy in the region. The program is envisaged to benefit approximately 1.59 million conflict/disaster affected people in Malakand Division over three years.

The overall goal of the Khyber Pakhtunkhwa Community Driven Local Development (CDLD) policy is "To achieve a sustainable improvement in the coverage and quality of frontline public service delivery through the active involvement of local communities".

Put in place a fiscal and regulatory framework for CDLD where local communities oversee executing local development/service delivery initiatives.

Build the capacity of relevant public service sectors entities and functionaries at the district level to operationalize CDLD; and

Provide an enabling environment for the CBOs to access public funds earmarked for CDLD initiatives.

The principles meant to guide and ensure proper implementation of the CDLD policy of the KP Government are:

Community involvement in decision making and execution of development initiatives

Transparency, accountability, and responsiveness

Subsidiary and inclusiveness.

The CDLD policy implementation on pilot basis in six district of the Malakand Division is supported by the European Union (EU) in the form of direct budgetary support to the tune of 64 million Euros to the Government of Khyber Pakhtunkhwa (KP) besides KP provision of Rs.500 million for the fiscal year 20014/15.

The EU is also providing support in community mobilization, design and cost estimation of the need and potential based projects suggested by community organizations through the Sarhad Rural Support Programme (SRSP). To fill the gaps in technical aspects the EU has provided technical backstopping support in the form of skilled human resources and need based capacity building of the Government line agencies staff through Human Dynamics.

Relevance of CDLD

During the past years Pakistan and particularly KP province witnessed a stark and troubling times in the socio-economic sphere. This was characterized by weak state, poor governance and economic instability and resulted in marginalization, insecurity, and uneven development. The rise of militancy and extremism in KP and FATA had significant negative impact on social life in the area, hampered economic activities and exacerbated the communal tensions and divisions. The frequent natural disasters further compounded the shortages and gaps in service delivery. All these factors resulted in widening the gap between citizens and communities and growing mistrust of public services. The situation necessitated concerted measures on part of the government to involve communities in the development process and enhance access to public services.

SRSP is implementing the SM component of CDLD framework in six districts of Malakand Division. Malakand is situated on the north-western border of Pakistan and has been particularly affected by crisis in recent years. Issues of weak governance, marginalization and socioeconomic deficits caused resentment amongst population towards the state, which was capitalized on by the extremist and anti-state elements resulting in militancy. The GoP launched a military operation in 2009 to establish writ of state in the region which resulted in internal displacement of population as well as damages to public facilities. The Damage Need Assessment put the total cost of reconstruction and recovery of social, physical, economic, and productive infrastructure for the five crisis affected districts of Malakand at an estimated 68.6 billion PKR. This situation was further aggravated by the floods in July 2010 which caused widespread destruction in the division.

The government recognizing the shortcomings is seeking to consolidate and stabilize the post-crisis recovery phase by adopting a comprehensive set of guiding policies and strategies such as the Post-Crisis Needs Assessment, Medium Term Development Framework (2010), the N-W.F.P Comprehensive Development Strategy (2009-15), the Malakand Comprehensive Stabilization and Socio-Economic Development Strategy (2009) and the Strategic Partnership Development Framework (2013). The main emphasis in these documents is on the need for the state to initiate reforms that address governance shortcomings, ensure improved service delivery, and provide opportunities for inclusive and pro-poor growth and a roadmap for participatory, sustainable and accountable development in order to ensure State-Citizen re-engagement.

The CDLD framework can be a key instrument in improving the coverage and quality of public services by empowering the local communities to participate in the decision-making, control, and management of development projects. At the same time, it also allows the government to address the urgent social and economic development needs comprehensively at the local level through an explicitly participatory and transparent mechanism. In the initial phase the GoKP has prioritized six districts of the Malakand Division for rollout of the CDLD approach after which it will be expanded to other districts.

Similarly, the promulgation of the *KP Local Government Act 2013 will also* empower citizens by allowing greater authority and autonomy at the grassroots level to direct local affairs. Under this act three-tiered local government system i.e. district councils, tehsil councils and village/neighborhood councils has been introduced. The Village/neighborhood councils (VC/NC) is replacing union councils and will comprise approximately 2,000 - 10,000 people each depending on the size of the village. The main interventions under the Act include improving local revenue systems, regular monitoring for quality and delivery, and two-way communication to strengthen state-citizen relations and improve social dialogue.

Thus, this process of reforms by the government represent a break from the past practices of top-down approach and promise a new model of development for the benefit of the poor communities. It broadens the government's coalition for change by redefining the role of communities from that of passive aid recipients to active partners in the development process. The Social Mobilization (SM) in Support of Khyber Pakhtunkhwa's District Governance and Community Development Programme is a response to the government's increasing commitment to participatory, sustainable and accountable development for building back better systems and achieving goals of greater equity and inclusive and pro-poor growth in the region. The SM program complements the government's development framework and supports bottom-up community driven development as essential for rural development and improved governance.

The program rests on the Social mobilization approach which breaks from traditional models of reaching out to the poor and involves local community including poor and vulnerable in the process enabling them to reach out and make use of opportunities available for development. Consequently, under program communities are mobilized and organized to provide them a platform to gain voice and reach scale. Following this approach program will develop

organizational capacity and skills of communities and their local governments to actively participate in decision-making and management of development projects, negotiate with institutions and service providers on the planning and implementation of development initiatives and hold service providers accountable. In addition, this approach lends credibility to the process through transparency, accountability, and responsiveness, which, in turn, will help rebuild the trust of the citizens in state institutions and, indirectly, help curb militancy in the area.

SRSP's Social Mobilization Approach and CDLD

The SM approach of the program is based on the RSP's Social Mobilization Approach which believes in the "power of people for collective action". The RSP's decentralized approach to poverty reduction and community empowerment promotes bottom-up community driven participatory development where "institutions of people" are organized and strengthened. The main impetus behind the approach is to harness local potential and leadership for inclusive and participatory development. The approach rest on the belief that communities have the potential for self-help which they can utilize to improve their status; however, they need a catalyst organization to tap this potential through technical and financial assistance to enhance knowledge and skills of people so that they can identify and prioritize their needs, develop plans and mobilize resources for common development goals. Such a development process is local, contextual, and sustainable. This also enhances community's ability to articulate and negotiate with different stakeholders, government, and development organizations for ensuring their rights and improving services. Moreover, these community institutions are broad-based, inclusive, and democratic which help promote local ownership and social cohesion among communities.

The SM component of SRSP is of immense importance as it assists the demand side of the governance in the implementation of CDLD Policy Framework which believes that given the right policy environment, access to resources and information communities have the potential to prioritize their needs and to find and implement appropriate and sustainable solutions.

Expected Results of CDLD

Expected Result 1

An established inclusive and representative system of community mobilization to improve interaction with local and provincial authorities and foster social and economic development

Expected Result 2

Trained elected representatives in areas of leadership, Management strategic planning, implementation and monitoring of development investments, strategic dialogue with local authorities on issues of quality public service delivery

Expected Result 3

Developed Village Development Plans and those to be reflected in the District development Strategies (DDS) and Action Plans

Expected Result 4

Technically well-designed of community physical infrastructures

Figure 1: Objectives and Expected Results of DGCD CDLD

Overall Objective: To mobilize communities in Malakand Division to elicit and demand for improved service delivery, economic growth, and local governance through promotion of community driven development in support of Government of Khyber Pakhtunkhwa policies.

Specific Objective: To empower local communities through social mobilization and capacity development to access government funds using the CDLD Framework for construction/rehabilitation of community physical infrastructures for enhanced social cohesion, improved social services and integration with local governance structures.

ER 1	ER 2	ER 3	ER 4
Established an	Trained elected	Developed Village	Technically well-
inclusive and	representatives in	Development Plans	designed community
representative system	areas of leadership,	and those to be	physical
of community	Management strategic	reflected in the	infrastructures
mobilization to	planning,	District development	
improve interaction	implementation and	Strategies (DDS) and	
with local and	monitoring of	Action Plans	
provincial authorities	development		
and foster social and	investments, strategic		
economic	dialogue with local		
development	authorities on issues		
	of quality public		
	service delivery		

EVALUATION QUESTIONS

List of Evaluation Questions

Evaluation Criteria	Evaluation Questions	In case the question was changed added, etc. Please justify
Relevance	Is the program relevant with	, V
	provincial and national	
	government policies of	
	improved service delivery,	
	economic growth, and	
	responsive local governance	
	structure?	
	To what extent are the outputs,	
	outcomes, and objectives of the	
	DGCD Program relevant to	
	Community driven	
	Development approach?	
Efficiency	Is the DGCD implemented	
,	efficiently in terms of time and	
	resources as agreed?	
	Are the intended objectives of	
	the DGCD Program achieved	
	efficiently?	
Effectiveness	To what extent is the DGCD	
	Program effective in improving	
	physical infrastructure in the	
	intervention districts of	
	Malakand Division?	
	To what extent are the DGCD	
	Program's intended results being	
	effective	
Impact	How far the program has been	
*	successful or unsuccessful in	
	terms of improved services like	
	education, health, and local	
	roads. Increased income and	
	Improved livelihoods. Increased	
	Government-community	

	relations	
Gender Equality	Has the program achieved the	
	gender equality commitment as	
	agreed in the program contract?	
	To what extent are community	
	physical infrastructure schemes	
	and membership of women in	
	local structures achieved?	
Sustainability	To what extent will the target as	
	achieved by the DGCD Program	
	persist after the termination of	
	the program?	
	To what extent will the	
	interaction with local and	
	provincial	

DATA COLLECTION INSTRUMENTS

This evaluation will use methodologies and techniques to get the required information. The evaluation team is expected to analyse all relevant information sources, such as progress reports, programme documents, statistical abstracts, tracking sheets, , internal review reports, programme files, evaluation reports (if available), financial reports and any other documents that may provide further evidence for triangulation. The evaluation team is also expected to use interviews, surveys or any other relevant quantitative and/or qualitative tools to collect relevant data for the evaluation. While maintaining independence, the evaluation will be carried out based on a participatory approach, which seeks the views and assessments of all parties identified as the key stakeholders of the DGCD-CDLD Programme.

The evaluation team will present a summarized methodology (including an evaluation matrix) in the Inception Report outlining the evaluation criteria, indicators, sources of information and methods of data collection.

A mixed-methods approach of qualitative and quantitative methods will be used to ensure an inclusive methodology.

Key Data Sources for this Evaluation

The evaluation will utilize a mixture of primary and secondary sources of data. The primary sources include, among others, interviews with key stakeholders (face-to-face), the use of surveys and questionnaires, field missions for case studies, focus group discussions, observation, and other participatory techniques. Secondary data sources will include project documents and their revisions, progress and monitoring reports, external reports, and all other relevant documents, including visual information (e.g. case studies, pictures, videos, etc.).

Desk Review

The evaluation team will perform a desk review of all existing documentation. The evaluation team needs to ensure that sufficient external documentation is used for the desk review.

Face-to-face Interviews & Focus Group Discussions

The evaluation team will conduct face-to-face interviews and focus group discussions with identified individuals from the following groups of stakeholders:

- Ministry of Finance
- Ministry of Local Government
- Government Line Agencies
- SRSP Head Office Management.
- Local Elected Representatives (District Nazims & Tehsil Nazims)
- Community Resource Persons
- Target Beneficiaries
- Non-Beneficiaries

Field Visits

The Evaluation Team will undertake field visits to select program intervention sites with the consultation of Govt. Line agencies and SRSP. During these field visits, the evaluation team will collect data regarding the program activities through a specially designed questionnaire.

Questionnaire

A questionnaire is to be developed and used to help collect the views of relevant stakeholders.

SAMPLING STRATEGY

Various sampling strategies could be employed while collecting data for the task of the final evaluation. To avoid selection bias and have an impartial view of the program in terms of relevance, efficiency, effectiveness, etc. systematic sampling technique will be used.

Systematic Sampling: Systematic sampling will be used to collect data from target beneficiaries of the training programs and infrastructure schemes. They will be randomly selected from each district to get a balanced overview of the program.

LIMITATIONS TO THE EVALUATION

Time Constraints

The program is implemented in five districts of Malakand Division. Malakand Division has geographical spread of almost 592 Square Miles and 821 Village/Neighborhood Councils. It is not possible to reach every VC/NC and, survey intervention sites and interview population. The evaluation team will try their level best to get a holistic view of the program and its components.

Security Situation

Some VCs/NCs in some districts in Malakand Division like Dir lower, Dir Upper are neighboring Afghanistan and there is always risks associated traveling to such tehsils. The evaluation team will not be able to get an approval from the government security agencies to travel to such destinations.

Weather Conditions

Different areas in some tehsils in District Chitral, Dir Upper and Swat are snow bound. And reaching to the target population in these areas is quite difficult to manage. The evaluation team will try its level best to reach areas of intervention in most parts of three districts to get a holistic view of the program. But reaching every village/neighborhood council is not possible at all.

Accessibility

Some parts of Malakand Division are still underdeveloped and reaching those areas are inaccessible. There are some areas which do not have even jeepable tracks to reach. These areas can be accessed either through long walks or through donkeys. The evaluation team will not be able to reach those areas.

EVALUATION MATRIX

Evaluation	Evaluation Questions	Indicators	Collection Method(s) and
Criteria			Resource(s)
Relevance	Is the program relevant with provincial and national government policies of improved service delivery, economic growth, and responsive local governance structure? To what extent are the outputs, outcomes, and objectives of the DGCD Program relevant to Community driven Development approach?	Extent that provincial and national policies have changed	Program document and copy of notification Tracking sheets Statistical Abstracts Progress Reports Interim Technical Reports Field Visits Focus Group Discussions Interviews
Efficiency	Is the DGCD implemented efficiently in terms of time and resources as agreed? Are the intended objectives of the DGCD Program achieved efficiently?	Extent of timely completion of program activities and within budget	Tracking sheets Statistical Abstracts Progress Reports Interim Technical Reports Field Visits Focus Group Discussions Interviews
Effectiveness	To what extent is the DGCD Program effective in improving physical infrastructure in the intervention districts of Malakand Division? To what extent are the DGCD Program's intended results being effective	Extent of completion of physical infrastructure projects in targeted areas of intervention Extent of capacitated target population including community activists, and local elected representatives	Tracking sheets Statistical Abstracts Progress Reports Interim Technical Reports Field Visits Focus Group Discussions Interviews
Impact Gender Equality	Improved services like education, health, and local roads. Increased income and Improved livelihoods. Increased Government-community relations Has the program achieved the	Extent of improved services Extent of Women	Tracking sheets Statistical Abstracts Progress Reports Interim Technical Reports Field Visits Focus Group Discussions Interviews Tracking sheets

	gender equality commitment as	related community	Statistical Abstracts
	agreed in the program contract?	infrastructures	Progress Reports
	To what extent are community	projects completed	Interim Technical Reports
	physical infrastructure schemes	Minimum 15%	Field Visits
	and membership of women in	target achieved for	Focus Group Discussions
	local structures achieved?	women projects	Interviews
Sustainability	To what extent will the target as	Well maintained	Tracking sheets
	achieved by the DGCD Program	community physical	Statistical Abstracts
	persist after the termination of the	infrastructure	Progress Reports
	program?	schemes	Interim Technical Reports
	To what extent will the		Field Visits
	interaction with local and	Extent and	Focus Group Discussions
	provincial authorities last after the	frequency of	Interviews
	DGCD Program?	community	
		interaction with	
		local and provincial	
		authorities	

TABLE 1 Logical Framework of CDLD

Specific Objective 1: Establishment of an inclusive and representative system of community mobilization to improve interaction with local and provincial authorities and foster social and economic development

economic development		
Outputs	Outcomes	Indicators
7,011 CBOs (with 15%	Increased number of population	Number of beneficiaries of the
women CBOs) formed at	(male/female) served by	infrastructure schemes
community, village, and	infrastructure schemes	
union council level,	implemented by organized	
covering 70 percent	communities through accessing	
households, including	CDLD/ other public or private	
poor and marginalized in	funds in six districts of Malakand	
their respective areas.	Division.	
	Increased number of CBOs in	
	programme areas report an	
	increase in interaction with local	
	and provincial authorities for	
	social and economic development	
	of their respective areas.	Frequency of interaction of CBOs
14,022 men and women		members with authorities for the
CBO members trained in		development of their respective areas
basic management skills.		
7.011 men and women		
CBO members trained in		
leadership management		
skills.		

Specific Objective 2: Elected representatives have developed capacities in areas of leadership, Management strategic planning, implementation and monitoring of development investments, strategic dialogue with local authorities on issues of quality public service delivery

Outputs	Outcomes	Indicators
3,600 elected	Increased incidence of frequency	Level of participation of elected
representatives acquired	of trained local bodies' elected	representatives in CBOs formation
improved technical and	representatives' participation in	exercises
financial management	CBOs exercises.	
skills through training to	Increased number of trained local	
actively participate in	bodies elected representatives'	Frequency of participation in the
identifying local	involvement in developing local	development of local community-
community needs and plan	community-based development	based development plans
to address it from their	plans.	
own funds.		
	Increased incidence of financing	
	identified needs through trained	

	local bodies elected		
	representatives in respective		
	village councils.	Extent of need identification	
		menting Village Development Plans	
	istrict development Strategies (DDS Outcomes	Indicators	
Outputs 7.011 VDPa by CPOa in			
7,011 VDPs by CBOs in respective areas.	7,011 CBOs developed and reviewed VDPs reflecting local needs for economic growth and	Number of VDPs developed in targeted districts	
	improved service delivery in		
	respective areas.		
	%age allocation of CDLD and or		
	local government/non-government funds to support needs identified		
	and prioritized in respective Village Development plans.	Change in allocations	
	Number of VDPs integrated in		
	DDS		
Specific Objective 4: Enhanced capacities of technical staff through technical support in			
•	-	taff through technical support in	
designing of community pl	hysical infrastructures		
designing of community pl Outputs	hysical infrastructures Outcomes	Indicators	
Outputs Number of communities	hysical infrastructures Outcomes Increased number of submitted	Indicators Number of infrastructure schemes	
designing of community planeOutputscommunitiesNumber of identifiedcommunitiesphysical	hysical infrastructures Outcomes Increased number of submitted community physical infrastructure	Indicators Number of infrastructure schemes submitted by CBOs in different	
Outputs Number of communities identified physical infrastructure schemes	hysical infrastructures Outcomes Increased number of submitted community physical infrastructure schemes approved by relevant	Indicators Number of infrastructure schemes	
designing of community planeOutputsNumber of communities identified physical infrastructure schemes designed and submitted	Outcomes Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	hysical infrastructures Outcomes Increased number of submitted community physical infrastructure schemes approved by relevant	Indicators Number of infrastructure schemes submitted by CBOs in different	
Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Outcomes Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes supported through CDLD initiative. Increased percentage of rural	Indicators Number of infrastructure schemes submitted by CBOs in different	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes supported through CDLD initiative. Increased percentage of rural people of lower income groups,	Indicators Number of infrastructure schemes submitted by CBOs in different districts of CDLD Program	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes supported through CDLD initiative. Increased percentage of rural people of lower income groups, especially women, who have	Indicators Number of infrastructure schemes submitted by CBOs in different districts of CDLD Program Access of rural population to basic	
designing of community plotted Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes supported through CDLD initiative. Increased percentage of rural people of lower income groups, especially women, who have gained access	Indicators Number of infrastructure schemes submitted by CBOs in different districts of CDLD Program	
Outputs Number of communities identified physical infrastructure schemes designed and submitted for CDLD initiatives with the technical assistance of	Increased number of submitted community physical infrastructure schemes approved by relevant government line agencies under CDLD initiative, considering the technical cooperation Increased level of satisfaction of local communities regarding small scale infrastructure schemes supported through CDLD initiative. Increased percentage of rural people of lower income groups, especially women, who have	Indicators Number of infrastructure schemes submitted by CBOs in different districts of CDLD Program Access of rural population to basic	

TABLE 2 **Documents Reviewed**

Document Name	Reviewed (Y/N)	Comments
Project Document	(=/- /)	
Contract Agreement between		
Government of Khyber		
Pakhtunkhwa and European		
Union		
CDLD Notification by		
Finance Division		
Revised CDLD Notification		
from Ministry of Local		
Government		
Broad based Community		
Visioning Exercise Template		
Community management		
Skills Training Manual		
Leadership Management		
Skills Training Manual		
Community Resource Persons		
Training Manual		
Village Development planning		
Manual		
Village Council Development		
Training Manual		
Minutes of Program Planning		
& Review Meetings		
First Interim Technical Report		
Audit Observations on First		
Interim Technical Report		
Second Interim Technical		
Report		
Audit Observations on Second		
Interim Technical Report		
Mid-term Evaluation Report		
Third Interim Technical		
Report		
Audit Observations on Third		
Interim Technical Report		
Review of No-cost extension		
Final Interim Technical		
Report Phase I		

TABLE 3
LIST OF STAKEHOLDERS AND IDENTIFIED INFORMANTS

Organization	Designation	Location	Type of	Comments
_	, and the second		Engagement	
Finance	Secretary	Peshawar	Face to Face	Pre-planned
			Interview	meeting and
				minutes to be
				recorded
Local Government	Secretary	Peshawar	Face to Face	do
			Interview	
Local Government	Director General	Peshawar	Face to Face	do
			Interview	
Divisional	Commissioner	Swat	Face to Face	do
Administration			Interview	
District	Deputy	Chitral	Face to Face	do
Administration	Commissioner		Interview	
District	Deputy	Dir Lower	Face to Face	do
Administration	Commissioner		Interview	
District	Deputy	Dir Upper	Face to Face	do
Administration	Commissioner		Interview	
District	Deputy	Malakand	Face to Face	do
Administration	Commissioner		Interview	
District	Deputy	Shangla	Face to Face	do
Administration	Commissioner		Interview	
District	Deputy	Swat	Face to Face	do
Administration	Commissioner		Interview	
District	XEN WAPDA	Swat	Face to Face	do
Administration			Interview	
District	XEN IRRIGARTION	Swat	Face to Face	do
Administration			Interview	
District	XEN WATER	Swat	Face to Face	do
Administration	MANAGEMENT		Interview	
District	DHO HEALTH	Swat	Face to Face	do
Administration			Interview	
District	XEN	Swat	Face to Face	do
Administration	AGRICULTURE		Interview	
District	XEN C&W	SWAT	Face to Face	do
Administration			Interview	
District	XEN HIGHWAYS	SWAT	Face to Face	do
Administration			Interview	
District	DEO (Education)	SWAT	Face to Face	do
Administration			Interview	
District	Director Fisheries	Swat	Face to Face	do
Administration			Interview	
District	Assistant Director	Swat	Face to Face	do

Administration	Local Government		Interview	
District	District Nazim	Chitral	Face to Face	do
Administration			Interview	
District	Tehsil Nazims	2 Tehsils	Focus Group	do
Administration		Chitral and	Discussion	
		Mastuj		
District	District Nazim	Dir Lower	Face to Face	do
Administration			Interview	
District	Tehsil Nazims	7 Tehsils	Focus Group	
Administration		Timergarah	Discussion	
		Lal Qila		
		Khaal		
		Balambat		
		Samar Bagh		
		Munda		
District	District Nazim	Dir Upper	Face to Face	do
Administration			Interview	
District	Tehsil Nazims	5 Tehsils	Focus Group	
Administration		Dir	Discussion	
		Barawal		
		Kalkot		
		Wari		
		Khal		
District	District Nazim	Malakand	Face to Face	do
Administration			Interview	
District	Tehsil Nazims		Focus Group	
Administration			Discussion	
District	District Nazim	Shangla	Face to Face	do
Administration			Interview	
District	Tehsil Nazims	3 Tehsils	Focus Group	
Administration		Alpuri	Discussion	
		Besham		
District the second sec	District Average	Puran		
District	District Nazim	Swat	Face to Face	do
Administration			Interview	
District	Tehsil Nazims	7 Tehsils	Focus Group	do
Administration		Babozai	Discussion	
		Barikot		
		Charbagh		
		Kabal		
		Khwazakhela		
		Matta		
Community	Community Passuras	Chitral	Focus Crown	do
Community	Community Resource	Ciliuai	Focus Group	do

Development	Persons		Discussion	
Community	Community Resource	Dir Lower	Focus Group	do
Development	Persons		Discussion	
Community	Community Resource	Dir Upper	Focus Group	do
Development	Persons		Discussion	
Community	Community Resource	Malakand	Focus Group	do
Development	Persons		Discussion	
Community	Community Resource	Shangla	Focus Group	do
Development	Persons		Discussion	
Community	Community Resource	Swat	Focus Group	do
Development	Persons		Discussion	

TABLE 4 WORKPLAN

The evaluation assignment will be carried out from March 2021 to August 2021

Timeframe	Key Deliverables	Roles & Responsibilities	
		(Evaluation Team)	
March 2021	Draft Inception Report	Evaluation Team develops a	
		draft of the inception report	
April 2021	Final Inception Report	Evaluation Team finalizes the	
		inception report	
May 2021	Discussion on inception report	Evaluation Team and	
	with European Union	European Union	
May 2021	Evaluation Team training and	Evaluation Team	
	Orientation		
June 2021	District Chitral	Evaluation team	
June 2021	District Dir Lower	Evaluation Team	
June 2021	District Dir Upper	Evaluation Team	
July 2021	District Malakand	Evaluation Team	
July 2021	District Shangla	Evaluation Team	
August 2021	District Swat	Evaluation Team	
August 2021	Debriefing	Evaluation Team and	
-	_	Counterparts	

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